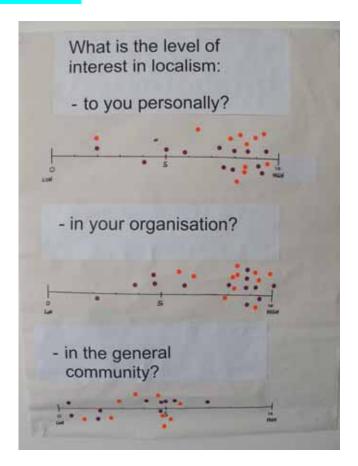
Bath & North East Somerset Council



Neighbourhood Planning Focus Group 1

18th August 2011

Report

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Appendices

Appendix 2 Starter/Closing activity - Impression of Localism and Neighbourhood Planning

Appendix 3 Presentations

Neighbourhood Planning Focus Group 1

The purpose of this report is to provide Bath & North East Somerset Council and those who attended with a record of the focus group. This Focus Group took place on the evening of the 18th August 2011 and was part of the early stage consultation on the new Neighbourhood Planning Protocol.

Key points of discussion and the activities undertaken are outlined in this report together with a record of the presentations given and consultation materials.

1 Context

- 1.1 The aims of the focus group are as follows:
 - Inform preparation of the new Council policy on community involvement in planning (including new localism duties)
 - Find out what's useful for you as end users and to build upon your experiences to date
 - Inform Council members of community view

2 Process

2.1 The focus group was organised and led by Cleo Newcombe-Jones, Liz Tu and Neil Best, Planning Policy Officers.

3 Programme

3.1 The focus group commenced with a starter activity, which aimed to gauge initial reactions to a series of questions related to Localism and Neighbourhood Planning. The nature of the Neighbourhood Planning Protocol and the aims of the focus group were introduced before a presentation on Localism and Neighbourhood Planning. There was then discussion in groups regarding a series of scenarios for the Neighbourhood Planning Protocol before the session closed with participants revisiting the starter activity.

4 Attendance

The workshop was attended by 15 participants including representatives of Parish Council's, Town Council's and Residents' Associations in Bath. A politics student was also in attendance. A full attendance list is included as **Appendix 1**.



5 Record of workshop

5.1 This part of the report will outline the detail of the event, including the presentations given and includes a summary of the table based discussions during the focus group.

Introduction and starter activity

5.2 Cleo Newcombe-Jones, opened the event, welcoming the attendees and introducing the planning policy officers. She introduced the starter activity which is included at Appendix
2. This activity aimed to provide a snapshot of opinions on Localism and Neighbourhood Planning at the start of the focus group (by placing purple dots to indicate responses), and was also repeated at the end of the session when participants were asked to revisit the exercise (this time using orange dots).



Introduction to the Localism Bill and Neighbourhood Planning

- Following the starter activity, Cleo Newcombe-Jones outlined the programme for the evening and the aims of the focus group. Neil Best then gave a presentation (included as **Appendix 3**) giving an overview of the Localism Bill and Neighbourhood Planning. This included:
 - The new framework for planning
 - National Planning Policy Framework
 - Localism Bill
 - What is a Neighbourhood Plan?
 - Neighbourhood Development Orders
 - Community Right to Build Orders
 - Process for developing a Neighbourhood Plan

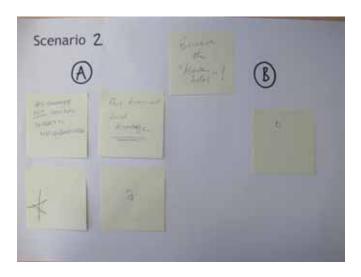
Introduction to the Neighbourhood Planning Protocol

5.4 Liz Tu then presented how B&NES are responding to the new requirements in terms of planning (presentation also included at **Appendix 3**). This included:

- What will the Neighbourhood Planning Protocol include?
- Programme

The discussion activity was then introduced. The group was divided into three smaller groups to discuss several scenarios which could be options for the Neighbourhood Planning Protocol (scenarios are shown on presentation in **Appendix 3**). This was a quick fire debate, with around 5 minutes discussion per question. A planning policy officer sat with each group to take notes and the group added opinions on post-its to worksheets such as the following:

Example scenario worksheet



Smaller group discussion



The issues raised during the discussion are summarised in **Table 1** below. Please note in some cases substantive comments were not made on each scenario.

Table 1: Summary of discussion on scenarios

| _ | | | | | | | _ |
|---|--------|---|---|---|---|---|-----|
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| | ١. | ┖ | | а | | w | , , |

A - Council re-empts any central government guidance and tries to influence the process

Table 1

- Should keep up with and ahead of the game
- Need information on what or what is likely, such as a draft response/approach

How Should the Council Respond to the Localism Bill?

- Should pre-empt the Government
- Proactive approach is better, better not to be a follower
- Should be able to influence the process to make it work better
- What is all this (the Localism Bill/NP) trying to solve?

Table 2

- WHS makes Bath unique Exceptionalism
- Need to act through the LGA to achieve the necessary weight
- Be prepared
- B&NES should do what it can
- The unparished area of Bath is going (like other such areas) to have a lot of difficulty in articulating localism proposals properly - important to lead the way = DCLG too remote to understand the problem

| | Table 2 |
|---|--|
| | Table 3 Council should try to influence the process Communication route needs to be clear |
| B - Council waits for national guidance | Table 1 Should do a bit of both 'A' with 'B' Table 2 B&NES is a small Council and cannot afford to waste effort of having to redo this work Table 3 Is there an option C? Some of the table not convinced by either B&NES or the Government |
| Scenario 2 A - The Council | How should be Council help the community achieve their aspirations? |
| encourages neighbourhood planning | Issue of coverage across the District -beware the black holes Is better as can draw out local knowledge but also a risk this builds on local prejudices and lack of local knowledge Should be encouraged but support to neighbourhoods provided Should be encouraged as better results for communities Council represented well now, worried about loss of Council power and democracy Need skills- Council needs to support with expertise What about the consistency between NPs/NDOs coming through at different scales in Bath? |
| | Planning Dept should do the response Is there a parallel with grant applications? The funder advises applicants whether their idea is eligible or whether there are other options. Sequencing important - may need a NP as an interim measure (what is the likely timeframe for doing a Neighbourhood Plan?) while the new higher level development plan elements move into place Policy & Partnerships should undertake the encouraging role - getting people interested in neighbourhood planning process. Whereas Planning role is related to more specialist technical advice Table 3 All supportive of A The Council should listen to the opinions of the Parish/Town |

B - The Council encourages use of existing routes in the first instance - planning application/involvement in planning policy creation

Table 2

- Phase into A as the Act clarifies
- If time critical is neighbourhood planning more responsive?

Table 3

• No support for B

Scenario 3

A - The Council proactively identify Neighbourhood Forums in the city of Bath e.g. on a ward basis

How should a Neighbourhood Forum come forward in Bath?

Table 1

- Majority supportive of 'A'
- Concern about the areas between NF's that come forward organically particularly as are likely to start from a single issue
- Could follow 'A' but also accommodate 'organic' if they groups come forward
- Gives Bath the structure that the rest of the District has
- Time horizons are different in Bath than in Parish Councils

Table 2

- Council should promote a dialogue with residents and other interests and not simply identify Neighbourhood Forums
- Need to follow boundaries of existing residents associations otherwise chaos
- Residents associations may come and go and exist in cycles of activity so this might be an issue
- Wards are not a sensible basis for neighbourhood areas (e.g. Lyncombe/Widcombe) - this was one of the factors that led to the establishment of Greenway residents association
- Ward basis might be too wide in the city centre this will be one
 of the most complex areas as businesses likely to come forward
 first
- Concern about who 21 people might be ulterior motives etc
- How will the Council respond to requests from businesses and how can the interests of residents continue to be protected some of the local business groups are quite organised and so could be front-runners
- Ward basis would not necessarily be that effective might work a bit better for outer wards but certainly not more central ones
- Those with an interest in Bath should be able to express their interest but decisions should be made locally
- Can existing residents associations and groups be a basis for this?
- More discussion with groups and residents within Bath needed
- Super-prescriptive criteria might need to be considered for Bath city centre/River corridor

Table 3

- All supportive of A
- Would have to be on a Ward basis this is the only feasible way could lead to unsustainable areas if not on a Ward basis

| B - Allow neighbourhood forums in the city to come forward organically | Neighbourhoods in Bath often have no relationship to the wards Table 2 This could be chaotic and issues could arise Who constitutes these neighbourhood forums is the main area of concern rather than the process – although a more formal process could help influence this Table 3 No support for this option |
|---|--|
| Scenario 4 | How should the Council designate a Neighbourhood |
| A - Formal detailed application process to a Council committee and agreed code of conduct | Forum? Table 1 Majority would favour 'A' Should be full Council control to designate Table 2 Large number of residents even in the centre of Bath - 5000 in Abbey and 5000 in Kingsmead ward Must have a minimum criteria for applications Bound to get a wide range of applications in Bath What about where more than one group want to lead this process - how will a decision be made? Key thing is to avoid spurious NFs being promoted by developers, landowners, supermarkets etc This kind of guidance is needed Table 3 Need for some kind of protocol - a need for formal boundaries |
| B - More light touch designation process | Table 1 Could be Divisional Director level Table 2 Not felt that this would be appropriate needs to be more formal |
| Scenario 5 | How much guidance should the Council issue on Neighbourhood Plans |
| A - Council issues rigid guidance about how to do Neighbourhood Planning | Table 2 Might not be that useful - still guidance but should not be prescriptive Could help to iron out issues before go off track but other support should minimise this |

| B - Council issues limited guidance about how to do neighbourhood planning | Unanimous support for 'B' Council provides limited guidelines and provides support Should be a range of examples Council should facilitate the examination Table 2 This will be more appropriate as every area will have different issues Preference for limited guidance otherwise everyone will waste time Lots of advice, no rules! Guidelines not a rule book preferred Should issue information about other projects going on in B&NES Limited guidance alongside practical support is the most useful B&NES should clearly specify what support it will offer - as this will be an important consideration for those considering doing a Neighbourhood Plan e.g. admin/professional support and in what way Table 2 |
|---|--|
| | Limited guidance preferred |
| C - No guidance issued | Table 1 This is a non-starter |
| Scenario 6 | Existing Parish/Community Plans - How should the Council respond? |
| A - Guidelines principally aimed at new plans reflecting legislation | Table 1 Majority support 'A' Potentially loses valuable elements of Parish Plans New process, new ideas, common baseline |
| B - Council outlines a plan conversion process | Table 1 As long as valuable elements of existing PC plans survive Shouldn't override things that have been democratically decided. |
| | Keynsham TC would like to revise existing plan if proceed to a neighbourhood plan rather than start from a blank sheet This does demonstrate some bias towards parished areas - so should make sure that this does not detract from the new arrangements that are being introduced |

| C - Council issues | Midsomer Norton TC expressed concern that the present Parish Plan would not be considered a Neighbourhood Plan unless it went through a separate examination. A plan conversion process would in this regard be useful Table 1 |
|--|--|
| statement giving steer on weight of existing plans in planning considerations | this might well be useful Should be a mixture of 'A' and 'C' or 'B' and 'C' Table 2 Need not too distant B&NES resource from the more difficult area of implementation |
| | Will the Council change its advice - it probably should do |
| Scenario 7 A - Provide focused assistance e.g. dedicated officer | What level of assistance should the Council make available? Table 1 • Suitable for the 'keen' Parish Councils Table 2 • A flavoured with B • Definitely need focused assistance in Bath = central/outer/resident/business areas • Some professional advice might need to be charged for. But unlike the parished areas there may be a lack of funds. Table 3 • Keen for a mixture of a and b |
| B - Provide standardised assistance e.g. templates and generic examples | For the less keen Parish Councils Need 'good' appropriate examples. These should be of a similar area with similar issues with access to a designated officer as required. Table 2 Will the Council publicise proposals at an early stage as with planning applications? Without A this is not very useful Table 3 Keen for a mixture of a and b |

| C - Provide limited assistance - signpost to | Table 1 |
|--|--|
| other national guidance | Should guide to national guidance linked with appropriate examples ('B') |
| | Yes but in addition to 'A' and 'B' |
| | Table 2 |
| | Much of this can be found via websearch anyway More information on projects being undertaken locally would be more useful as these are more difficult to find out about |

Conclusion

Next Steps

- 6.1 The next steps are as follows:
 - This Workshop Report is to be distributed to all attendees of the focus group on 26th August 2011 and to all Ward Councillors w/c 29th August 2011
 - A follow-up focus group is planned for Oct 2011
 - A public consultation on the draft Neighbourhood Planning Protocol will follow in Winter 2011.
- 6.2 The results of the first focus group will inform initial drafting of the Neighbourhood Planning Protocol which will be the focus of the discussion at the second focus group meeting.

Thank you

We would like to thank all those who gave up their time to be involved in the focus group, 6.3 your input is invaluable and we look forward to the next focus group.

Appendix 1 - Attendance list 18th August 2011

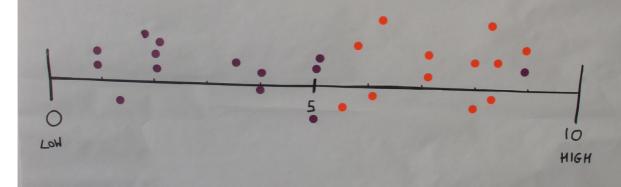
| Organisation | Representative |
|---|--------------------|
| Batheaston Parish Council | Vito Pecchia |
| Batheaston Parish Council | David Robins |
| Claremont Resident's Association | John Ingham |
| Combe Hay Parish Council | Peter Duppa-Miller |
| Federation of Bath Resident's Association | Henry Brown |
| Federation of Bath Resident's Association | Mark O'Sullivan |
| Keynsham Town Council | Clive Fricker |
| Keynsham Town Council | Dawn Drury |
| Midsomer Norton Town Council | Pete Mocock |
| Midsomer Norton Town Council | Steve Plumley |
| Paulton Parish Council | Liz Hardman |
| Paulton Parish Council | Ken Ellis |
| Radstock Town Council | Fflyff McLaren |
| Saltford Parish Council | Kevin Reeves |
| Student | Stephen Corrigan |

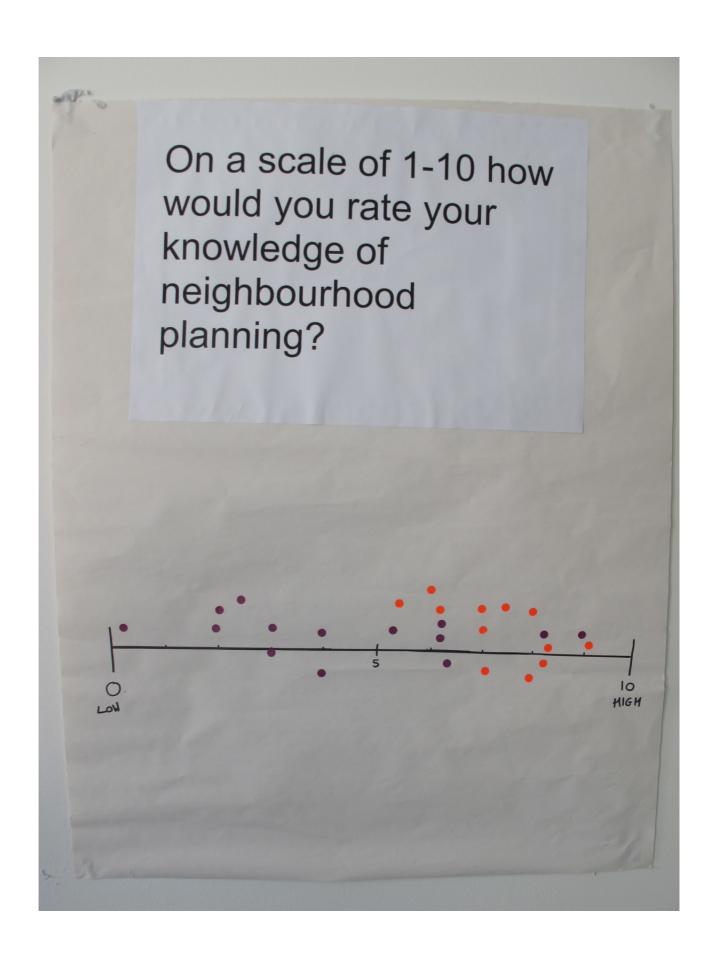
Appendix 2 - Impressions of Localism and Neighbourhood Planning

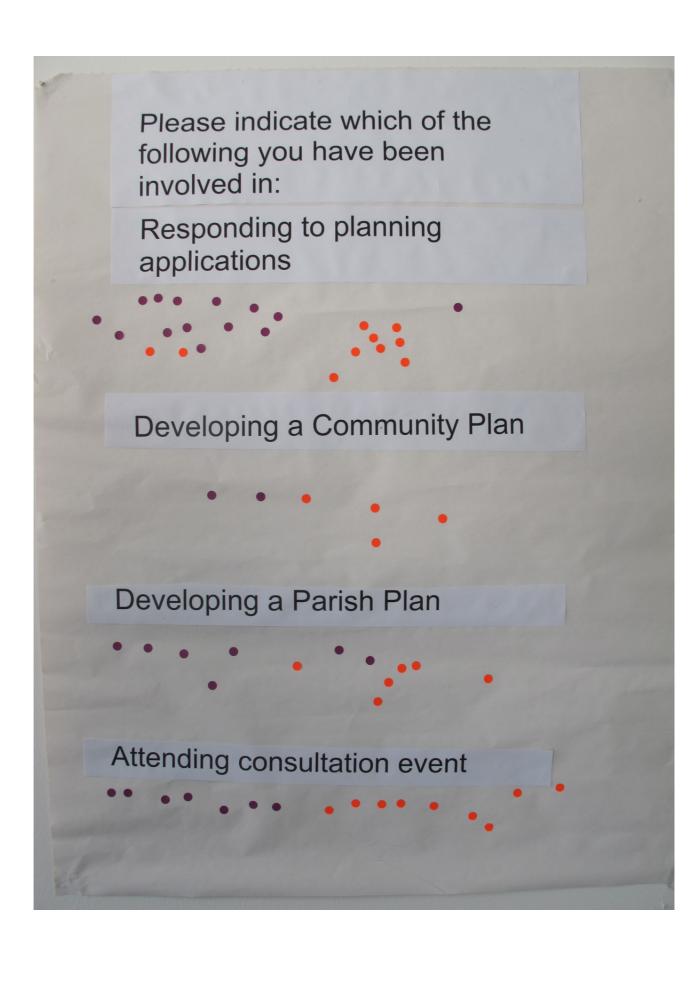
Purple dots = Initial impressions at start of focus group

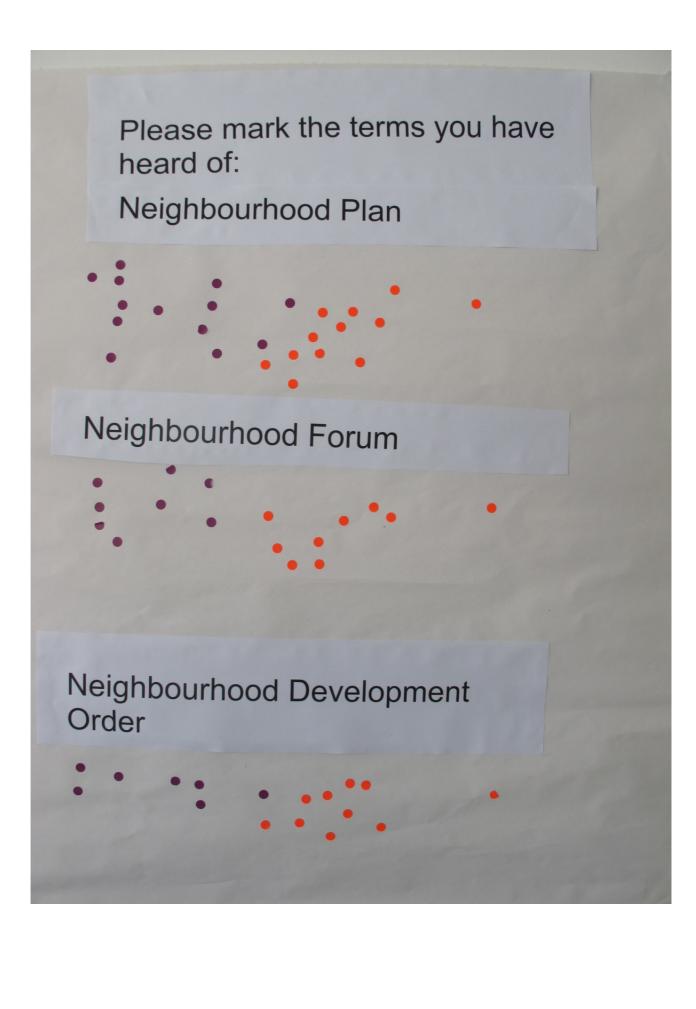
Orange dots = Impressions at end of focus group

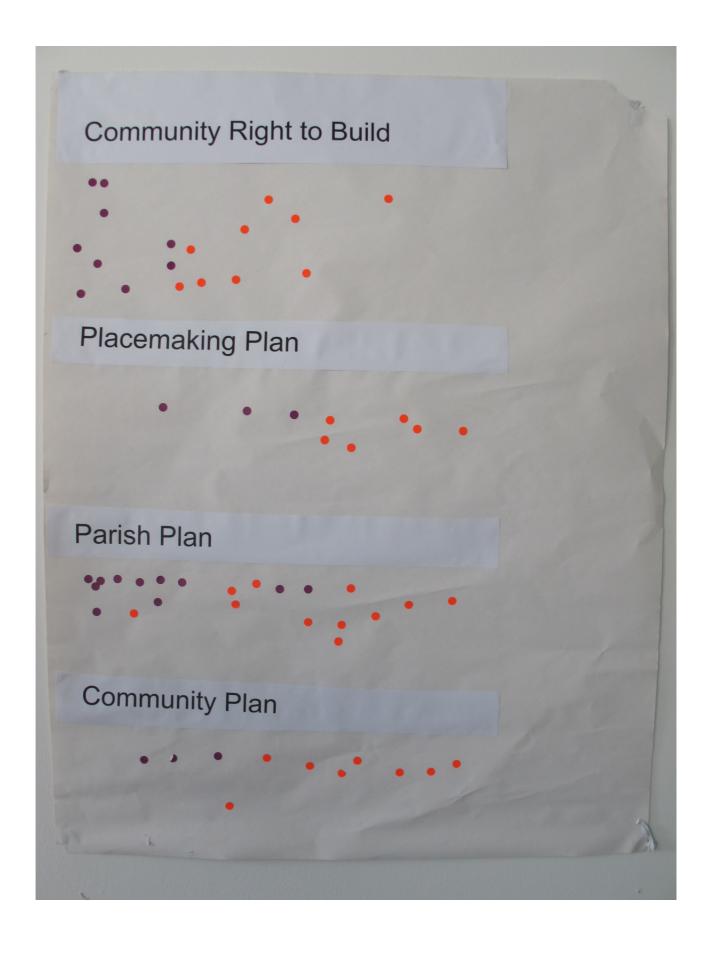
On a scale of 1-10 how would you rate your knowledge of localism?











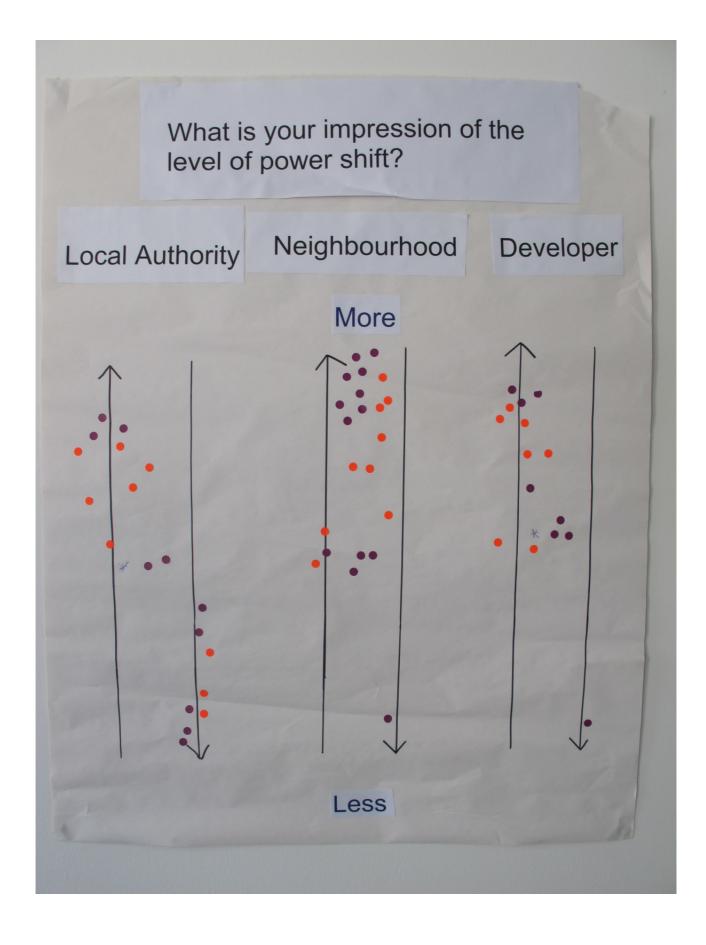
What is the level of interest in localism: - to you personally? LOW - in your organisation? - in the general community?

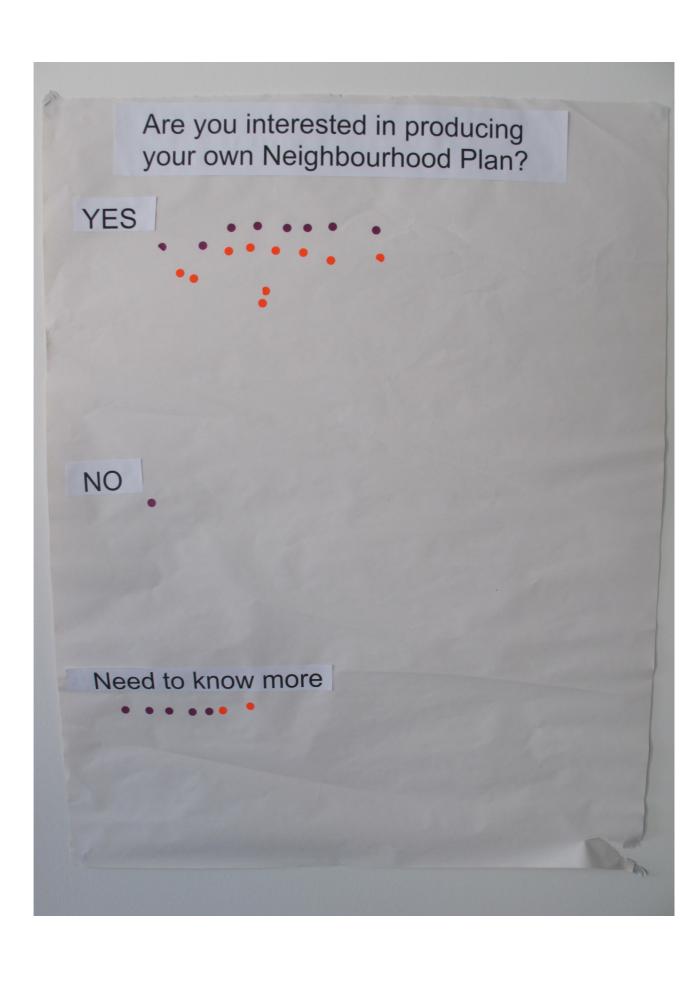
In terms of neighbourhood planning, in your view is BANES:

embracing the new approach?

still weighing up the options?

adopting a conservative approach?





Please add any other views on localism to be passed on to BANES Councillors



Appendix 3 - Presentations





Neighbourhood Planning Focus Group





Neighbourhood Planning Quick Poll Starter Activity - 15 mins





Focus Group Aims

- Inform preparation of the new Council policy on community involvement in planning (including new localism duties)
- Find out what's useful for you as end users and to build upon your experiences to date
- Produce a brief report to feedback to Ward Councillors





Outline

- Overview of the Localism Bill
- Introduction to the Neighbourhood Planning Protocol
- Testing scenarios Discussion Activity
- 7.15pm Closing activity





Introductions...





The Localism Bill and Neighbourhood Planning

Neil Best Planning Policy





Content

- The new framework for planning
- National Planning Policy Framework
- Localism Bill
- What is a Neighbourhood Plan?
- Neighbourhood Development Orders
- Community Right to Build Orders
- Process for developing a Neighbourhood Plan
- What is a Neighbourhood?
- B&NES Neighbourhood Planning Protocol





The new framework for planning

| National | National Planning Policy Framework | Central Government |
|--------------------------------------|--|--|
| Functional Economic Area Local | Business Plan Local Plan/Core Strategy | Local Enterprise Partnership Local Authority |
| Neighbourhood | Neighbourhood Plans | Parish Council or Neighbourhood Forum |





The new framework for planning

| National | National Planning Policy Framework | Central Government |
|--------------------------------------|--|--|
| Functional Economic Area Local | Business Plan Local Plan/Core | Local Enterprise Partnership Local Authority |
| Neighbourhood | Strategy Neighbourhood Plans | Parish Council or Neighbourhood Forum |





National Planning Policy Framework







Neighbourhood Plans

| National | National Planning Framework | Central Government |
|-----------------------------|-----------------------------------|---|
| Functional Economic Area | Business Plan | Local Enterprise Partnership |
| Local | Local Plan/Core Strategy | Local Authority |
| Neighbourhood | Neighbourhood Plans | Parish Council or Neighbourhood Forum |





Localism Bill 2010-11

Type of Bill: Government Bill

Sponsors: Eric Pickles

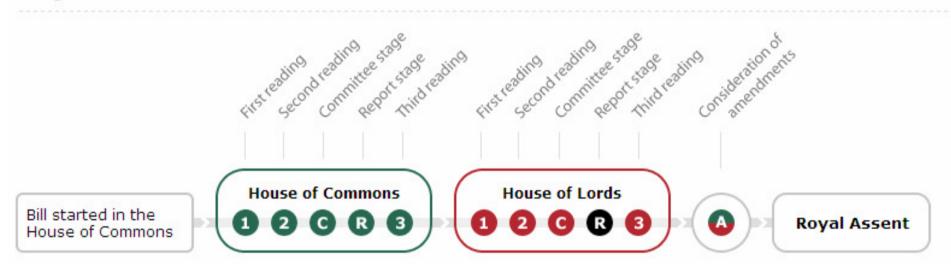
Communities and Local Government

Baroness Hanham

Communities and Local Government

READ THIS BILL
Latest Bill
Explanatory Notes
All Bill documents

Progress of the Bill



Last event

Committee: 10th sitting: House of Lords 20 July, 2011 | 20.07.2011

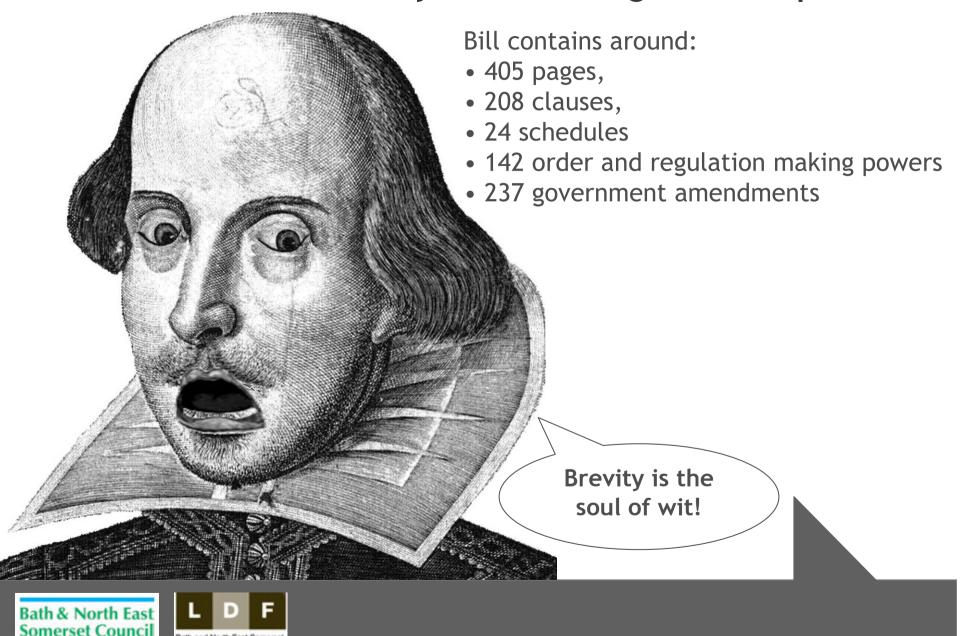
Next event

Report stage: House of Lords | 05.09.2011





Localism Bill: not nearly as interesting as Shakespeare



Localism Bill 2010-11

Type of Bill: Government Bill

Sponsors: Eric Pickles

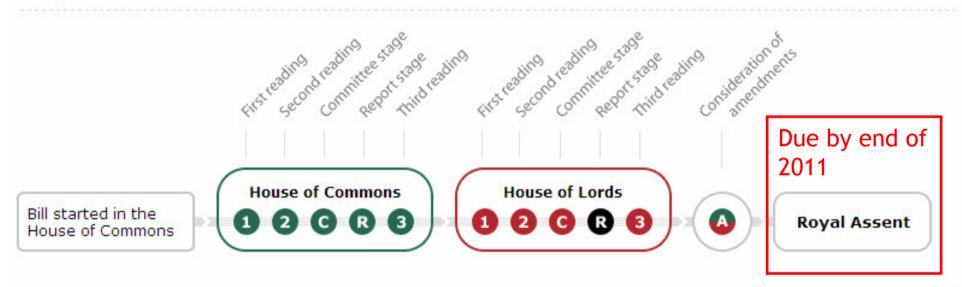
Communities and Local Government

Baroness Hanham

Communities and Local Government



Progress of the Bill



Last event

Committee: 10th sitting: House of Lords 20 July, 2011 | 20.07.2011

Next event

Report stage: House of Lords | 05.09.2011





What is a Neighbourhood Plan?

- Neighbourhood, not local planning authority led
- Led by the Parish/Town Council or a 'Neighbourhood Forum'
- Should plan positively to support the strategic policies of the Core Strategy
- A permissive tool: to enable more development, not less
- This aside, the contents are up to you
- (But subject to the presumption in favour of sustainable development!)

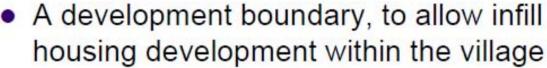


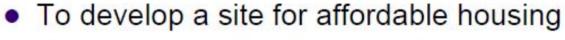


Feedback from communities – what they might want to do in the plan



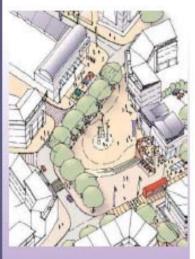








- To develop a site with market housing to cross-subsidize affordable housing
- To restrict development to lower densities
- To prevent any development, even extensions



- To raise standards of sustainable construction
- To allow solar panels on listed buildings???
- To redevelop a site in the floodplain???

Why do a Neighbourhood Plan?

- It's not compulsory
- Policies in a Neighbourhood Plan become part of the Council's 'Development Plan'
- They take precedence over existing policies in the Local Plan/Core Strategy
- They will have significant weight when deciding planning applications





Neighbourhood Plans have limitations...

- Must have regard to development plan and national policy
- Must be *in general conformity* with 'strategic policies and proposals in development plan
- Must be compatible with relevant EU obligations and human rights requirements





The 'Neighbourhood Plan'

Neighbourhood Plan

Neighbourhood Development Plan Neighbourhood Development Order(s)

Community
Right to Build
Order(s)

Other (non land-use) policies





The 'Neighbourhood Plan'

Neighbourhood Plan

Neighbourhood Development Plan Neighbourhood Development Order(s)

Community
Right to Build
Order(s)

Other (non land-use) policies





Neighbourhood Development Plan

Develop a vision for the neighbourhood

 Set planning policies for the development and use of land

 For example, local communities will be allowed to protect green areas of importance to them





The 'Neighbourhood Plan'

Neighbourhood Plan

Neighbourhood Development Plan Neighbourhood Development Order(s)

Community
Right to Build
Order(s)

Other (non land-use) policies





Neighbourhood Development Order

 Grants automatic planning permission for specified developments - no need to apply to the Council for permission

 Could include, for example, household extensions, shop fronts or renewable energy proposals





The 'Neighbourhood Plan'

Neighbourhood Plan

Neighbourhood Development Plan Neighbourhood Development Order(s)

Community
Right to Build
Order(s)

Other (non land-use) policies





Community Right to Build Order

 This is a specific type of Neighbourhood Development Order

 Will be able to identify land for new, small scale development





In a nutshell

Neighbourhood
Development Plan =
vision and planning
policies

Neighbourhood
Development Order =
general permitted
development rights



Community Right to Build Order = site specific permitted development rights





The process for developing a Neighbourhood Plan









Local Authority Role

Process instigated by parish council or Neighbourhood Forum Define neighbourhood and approve NPF if not a Parish

Plan prepared by local communities with council providing support and advice

Duty to support

Extensive community engagement

Examined by independent examiner considering fit with local development plan, national policy and alignment with other neighbouring plans – leading to non-binding report

Fund examination

Consider Examiners
Recommendations

Proceed to referendum

Referendum seeking adoption. Simple majority in favour to progress to adoption

Fund and undertake referendum

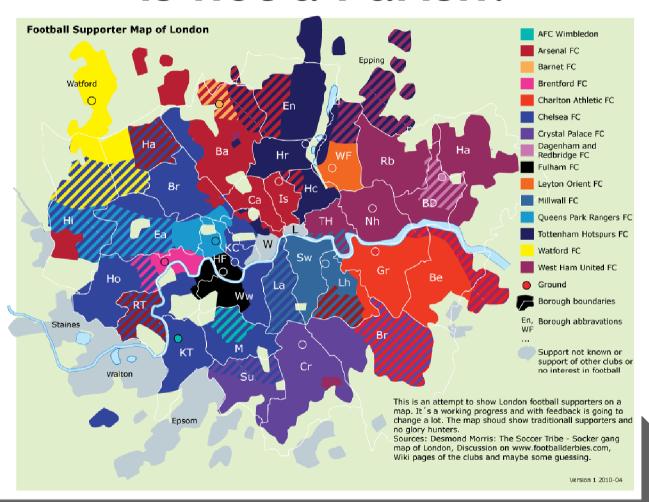
Neighbourhood Plan Adopted by local authority

Duty to adopt as a DPD





What is a neighbourhood when it is not a Parish?





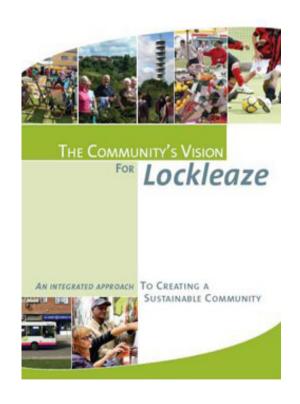


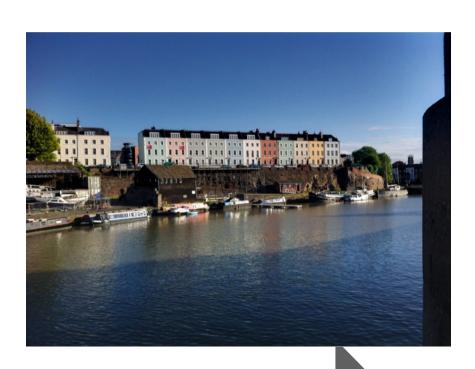






Neighbourhood Planning Frontrunner: Lockleaze and Redcliffe









Help is available

 Supporting Communities and Neighbourhoods in Planning funding













Neighbourhood Planning Protocol

Liz Tu & Cleo Newcombe-Jones Planning Policy





New Council document detailing how the public can get involved in planning in the district





What will it include?

- Review of Statement of Community Involvement
- Options for getting involved
- Council response to new Neighbourhood Planning duties









New Neighbourhood Planning Duties

NPP will include guidance on:

- Neighbourhood Forums
- Neighbourhood Plans
- Neighbourhood Development Orders
- Community Right to Build





Programme

| Drafting (including Parish/Town Council | July-Oct 2011 |
|---|------------------|
| Localism working group) | |
| Public consultation | Nov/Dec 2011 |
| Parish and Town Council event | Dec 2011 |
| Adopt | Spring 2012 |





Discussion

Scenario questions





In groups, please consider:

Pros

Cons

Other ideas

Not responsive enough Good idea –
but how
would this
work?





How should the Council respond to this Bill?

Scenario 1

 a) Council pre-empts any Central Government guidance and tries to influence process

b) Council waits for national guidance





How should the Council help the community achieve their aspirations? Scenario 2

a) The Council encourages Neighbourhood Planning

b) The Council encourage use of existing routes in the first instance- planning application/involvement in planning policy creation





How should a Neighbourhood Forum come forward in Bath? Scenario 3

a) The Council proactively identify Neighbourhood Forums in the city of Bath, i.e. on a ward basis

b) Allow Neighbourhood Forums in the city of Bath to come forward organically





How should the Council designate a Neighbourhood Forum?

Scenario 4

 a) Formal detailed application process to a Council committee and agreed Code of Conduct

b) More light touch designation process





How much guidance should the Council issue on Neighbourhood Plans? Scenario 5

a) Council issues **rigid guidance** about how to do neighbourhood planning

- b) Council issues **limited guidelines** about how to do neighbourhood planning
- c) No guidance issued





Existing Parish/Community Plans - How should the Council respond? Scenario 6

- a) Guidelines principally aimed at new plans reflecting legislation
- b) Council outlines a plan conversion process
- c) Council issues statement giving steer on weight on existing plans in planning considerations





What level of assistance should the Council make available? Scenario 7

- a) Provide focussed assistance e.g designated officer
- b) Provide standardised assistance e.g templates/generic examples
- c) Provide limited assistance signpost to other national guidance





Next meeting

Will look in more detail at proposed NPP content

Suggested dates:

Tuesday 13th Sep

Tuesday 20th Sep

Thursday 22nd Sep





Neighbourhood Planning Quick Poll Closing Activity



